

CONFIDENTIAL

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~~TOP SECRET~~COPY NO. 29

C.I.G.

15 March 1946

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CENTRAL INTELLIGENCE GROUPSURVEY OF FACILITIES FOR COLLECTING FOREIGN
INTELLIGENCE INFORMATION BY CLANDESTINE METHODS

25X1A

Memorandum by the Director of Central IntelligenceReferences: a. C.I.G. Directive [REDACTED]
b. N.I.A. Directives Nos. 1 and 2

1. By C.I.G. Directive [REDACTED] an ad hoc committee was established to study the facilities, resources, and operations of the Strategic Services Unit, and to submit recommendations. Pursuant to paragraph 4-b of N.I.A. Directive No. 2, it is now necessary to initiate a broad survey of all existing facilities for the collection of foreign intelligence information by clandestine methods. This long-range project should receive high priority. The Central Planning Staff does not yet have sufficient personnel to conduct the survey, but the necessary personnel were included in the personnel requisition for the Central Planning Staff submitted to the four permanent members of the Intelligence Advisory Board on 26 February.

2. A directive making necessary provisions for the survey should be published without delay. Conduct of the survey should begin as soon as sufficient personnel are provided.

3. The proper Intelligence Advisory Board for this survey includes the Director of the Federal Bureau of Investigation, who has been invited to sit as a member and has accepted, in addition to the permanent members.

4. Paragraph 3 of N.I.A. Directive No. 1 provides a procedure by which the necessary directive can be published and carried

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DOC	REV DATE	2/04/80	BY	018995
ORIG COMP	10	OPI	34	TYPE
ORIG CLASS	SECRET	PAGES	5	REF CLASS
JUST	21	NEXT REV	2070	AUTH: HR 10-2

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out by unanimous approval of the Director of Central Intelligence and the Intelligence Advisory Board, without action by the National Intelligence Authority.

5. Enclosed is a draft directive, making necessary provisions for the survey. If all members of the Intelligence Advisory Board concur in the draft without substantial change, a meeting will not be necessary. It is recommended that the enclosed directive be approved, and that each member of the Intelligence Advisory Board arrange for necessary implementation by his agency.

SIDNEY W. SOUERS
Director

1 Encl.

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~~CONFIDENTIAL~~~~TOP SECRET~~E N C L O S U R ED R A F TC.I.G. DIRECTIVE NO.SURVEY OF FACILITIES FOR COLLECTING FOREIGN
INTELLIGENCE INFORMATION BY CLANDESTINE METHODS

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Memorandum by the Director of Central Intelligence,
with the Unanimous Concurrence
of the Intelligence Advisory Board

References: a. C.I.G. Directive [REDACTED]
b. N.I.A. Directives Nos. 1 and 2

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1. By C.I.G. TOP SECRET Directive [REDACTED], dated 19 February 1946, an ad hoc committee was established to make a study of the facilities, resources, and operations of the Strategic Services Unit (SSU) and submit recommendations. Pursuant to paragraph 4-b, N.I.A. Directive No. 2, it is now necessary to initiate a broad survey of all existing Government facilities for the collection of foreign intelligence information by clandestine methods. This memorandum states the provisions which will govern this survey.

2. Intelligence Advisory Board. In addition to the permanent members of the Intelligence Advisory Board, the Director of the Federal Bureau of Investigation is a member for the purposes of this survey.

3. a. The scope of this survey will include all clandestine methods for collecting foreign intelligence information, except the intercept of electric communications.

b. The objectives will be:

(1) To secure sound descriptions of methods used now or during the war, including details of training, administration, finance, communications, control and all other details required for complete understanding.

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- (2) To produce uniform terminology.
 - (3) To secure correct estimates of the productivity and efficiency of the various methods.
 - (4) To appraise the availability of trained and qualified personnel.
 - (5) To appraise the facilities of separate departments or permanent agencies for conducting various phases of clandestine operations, either separately or jointly.
 - (6) To determine whether particular phases of clandestine operations may be performed more efficiently as central services.
 - (7) To prepare recommendations for submission to the National Intelligence Authority.

4. a. The Central Planning Staff, C.I.G., will conduct the survey. It will be authorized to call for personnel indicated in paragraph 5, below, to appear and give such oral or written reports as may be required for purposes of the survey. It will also have full access to the studies and recommendations of the committee established to survey SSU activities, and will be authorized to secure additional pertinent information from members of that committee.

b. The Director of the Federal Bureau of Investigation will appoint a representative to serve as an expert consultant with the Central Planning Staff for the purposes of this survey.

5. Each member of the Intelligence Advisory Board will designate a representative to arrange details with the Central Planning Staff, including furnishing the C.I.G. a list of personnel authorized to give information for purposes of the survey. This list will include available persons who are now familiar, or who during the war have been familiar, with the actual operating details of the clandestine methods used. These personnel will be

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instructed that they are to furnish all information which the Central Planning Staff requires for purposes of the survey. They will be authorized to make suggestions and express opinions, carefully distinguishing between personal views and official views of departments or agencies. They will also be authorized to suggest the names of additional personnel who may be able to throw light on the matters considered.

6. The Central Planning Staff will submit its findings, conclusions, and recommendations to the Director of Central Intelligence. He will then submit appropriate recommendations to the National Intelligence Authority, after concurrence or comment by the Intelligence Advisory Board.

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MAR 15 1946

MR. McCORMACK

15 March, 1946

MEMORANDUM FOR THE INTELLIGENCE ADVISORY BOARD:

STATINTL

Subject: C.I.G. [REDACTED]

1. It is requested that the individual members of the Intelligence Advisory Board return the attached memorandum to the Secretary by 1630, Tuesday, 19 March 1946, after making appropriate entry in the space provided.

JAMES S. LAY, JR.
Secretary, N.I.A.

MEMORANDUM FOR THE SECRETARY, NATIONAL INTELLIGENCE AUTHORITY:

STATINTL

Subject: C.I.G. [REDACTED]

1. The subject paper is
 - a. Approved without change
 - b. Approved, subject to the minor amendments set out below
 - c. Disapproved. Request meeting of I.A.B. to consider paper
2. Suggestions or amendments *..... *See memo attached*

STATINTL

3. My representative, whose designation is requested in paragraph 5 of the enclosure to C.I.G. [REDACTED] is:

Col. George R. Fearing
(Name)

Rm. 600, War Annex #1, 23rd & E St., NW, Washington, DC
(Address)

Executive 6100, Branch 2651
(Phone No.)

George R. Fearing
(Signature)

15 Mar 46
(Date)

Return to: Room 4254
New War Dept. Bldg.

* Inclusion of suggestions or amendments may require security classification of this paper.

SPECIAL ASSISTANT TO THE SECRETARY OF STATE
WASHINGTON

March 15, 1946

STATINTL

MEMORANDUM FOR THE DIRECTOR OF CENTRAL INTELLIGENCE:

Subject: C.I.G. [REDACTED]

STATINTL

I approve of C.I.G. [REDACTED] with the following suggested
modification:

That the Chief Coordinator, Treasury Enforcement
Agencies, should be invited, in addition to the
Director of the FBI, to sit as a member of the In-
telligence Advisory Board for the purpose of this
project.

The signed cover sheet is returned here-
with.

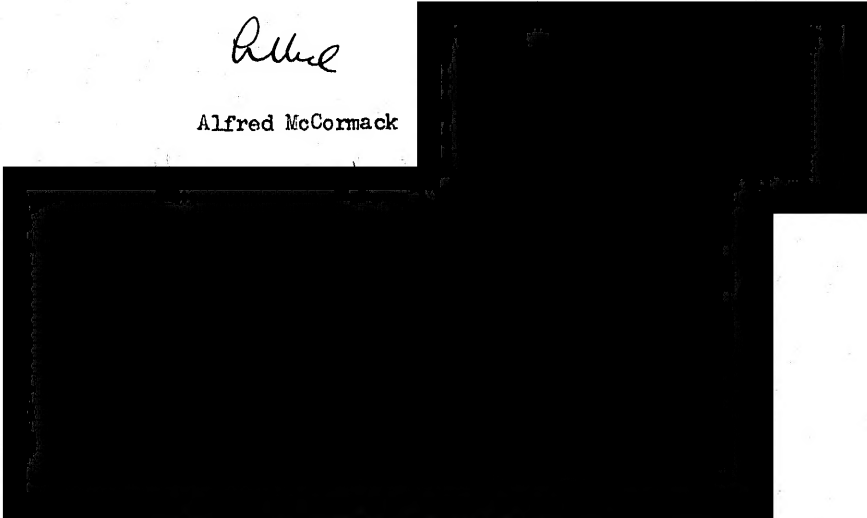
ILLEGIB

ILLEGIB



Alfred McCormack

Att. (1)



MEMORANDUM FOR THE SECRETARY, NATIONAL INTELLIGENCE AUTHORITY:

STATINTL

Subject: C.I.G. [REDACTED]

1. The subject paper is
 - a. Approved without change X
 - b. Approved, subject to the minor amendments set out below _____
 - c. Disapproved. Request meeting of I.A.B. to consider paper _____
2. Suggestions or amendments *.....

STATINTL

3. My representative, whose designation is requested in paragraph 5 of the enclosure to C.I.G. [REDACTED] is:

Colonel C. V. Allan, GSC

(Name)

Room 2E784 The Pentagon

(Address)

Republic 6700 - Ext. 6711

(Phone No.)

HOYT S. VANDENBERG
LIEUT. GENERAL, GSC
A. C. of S., G-2

(Signature) *John Weckerling*

JOHN WECKERLING
Brigadier General, GSC
A. C. of S., G-2

20 March 1946

(Date)

Return to: Room 4254
New War Dept. Bldg.

* Inclusion of suggestions or amendments may require security classification of this paper.

STATINTL

MEMORANDUM FOR THE SECRETARY, NATIONAL INTELLIGENCE AUTHORITY: *Just*

Subject: C.I.G. [REDACTED]

1. The subject paper is
 - a. Approved without change ✓ 1737
 - b. Approved, subject to the minor amendments set out below _____
 - c. Disapproved. Request meeting of I.A.B. to consider paper _____
2. Suggestions or amendments *.....

STATINTL

3. My representative, whose designation is requested in paragraph 5 of the enclosure to C.I.G. [REDACTED] is:

Captain T. F. Cullen, USNR
(Name)

R. 3501A, Navy Dept. Bldg.
(Address)

Re. 7400, Ext. 4951
(Phone No.)

Thor. B. Ingles
(Signature)

3-20-46
(Date)

Return to: Room 4254
New War Dept. Bldg.

* Inclusion of suggestions or amendments may require security classification of this paper.

MEMORANDUM FOR THE SECRETARY, NATIONAL INTELLIGENCE AUTHORITY:

STATINTL

Subject: C.I.G. [REDACTED]

1. The subject paper is
 - a. Approved without change
 - b. Approved, subject to the minor amendments set out below
 - c. Disapproved. Request meeting of I.A.B. to consider paper
2. Suggestions or amendments *.....

✓

STATINTL

3. My representative, whose designation is requested in paragraph 5 of the enclosure to C.I.G. [REDACTED] is:

Col. E. P. Mussett
Colonel, Air Corps
Chief, Plans and Policy Branch
Executive Division
Office of the Asst. Chief of Air Staff-2
(Address)

Rm 3E 176, Pentagon Building
(Phone No.) War: 3228

John A. Samford
JOHN A. SAMFORD (signature)
Brig. General, U. S. Army
Deputy Assistant Chief of Air Staff - 2
19 MAR 1946 (Date)

Return to: Room 4254
New War Dept. Bldg.

* Inclusion of suggestions or amendments may require security classification of this paper.

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C.I.G. [REDACTED]

March 1946CENTRAL INTELLIGENCE GROUPSURVEY OF FACILITIES FOR COLLECTING FOREIGN
INTELLIGENCE INFORMATION BY CLANDESTINE METHODSMEMORANDUM BY THE DIRECTOR OF CENTRAL INTELLIGENCEReferences: a. C.I.G. Directive [REDACTED]
b. N.I.A. Directives Nos. 1 and 2

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1. By C.I.G. Directive [REDACTED], an ad hoc committee was established to study the facilities, resources, and operations of the Strategic Services Unit, and to submit recommendations. Pursuant to paragraph 4-b of N.I.A. Directive No. 2, it is now necessary to initiate a broad survey of all existing facilities for the collection of foreign intelligence information by clandestine methods. This long-range project should receive high priority. The Central Planning Staff does not yet have sufficient personnel to conduct the survey, but the necessary personnel were included in the personnel requisition for the Central Planning Staff submitted to the four permanent members of the Intelligence Advisory Board on 26 February.

2. A directive making necessary provisions for the survey should be published without delay. Conduct of the survey should begin as soon as sufficient personnel are provided.

3. The proper Intelligence Advisory Board for this survey includes the Director of the Federal Bureau of Investigation, who has been invited to sit as a member and has accepted, in addition to the permanent members.

4. Paragraph 3 of N.I.A. Directive No. 1 provides a procedure by which the necessary directive can be published and carried out by unanimous approval of the Director of Central Intelligence and the Intelligence Advisory Board, without action by the National Intelligence Authority.

DOC _____ REV DATE 21/04/80 BY 018995
ORIG COMP 10 OPI 34 TYPE 04
ORIG CLASS T PAGES 5 REV CLASS C
JUST 22 NEXT REV 2010 AUTH: KA 10-4

CIG [REDACTED]

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5. Enclosed is a draft directive, making necessary provisions for the survey. If all members of the Intelligence Advisory Board concur in the draft without substantial change, a meeting will not be necessary. It is recommended that the ^{enclosed} directive be approved, and that each member of the Intelligence Advisory Board arrange for necessary implementation by his agency.

SIDNEY W. SOUERS
Director

1 Encl.

~~Memo by Director of Central
Intelligence, above subject.~~

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CIG [REDACTED]

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~~ENCLOSURE~~DRAFT~~CONFIDENTIAL~~
~~TOP SECRET~~C.I.G. DIRECTIVE NO. _____

SURVEY OF FACILITIES FOR COLLECTING FOREIGN
INTELLIGENCE INFORMATION BY CLANDESTINE METHODS

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Memorandum by the Director of Central Intelligence,
with the Unanimous Concurrence
of the Intelligence Advisory Board

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References: a. C.I.G. Directive [REDACTED]
b. N.I.A. Directives Nos. 1 and 2

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3. a. The scope of this survey will include all clandestine methods for collecting foreign intelligence information, except the intercept of electric communications.

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b. The objectives will be:

(1) To secure sound descriptions of methods used now or during the war, including details of training, administration, finance, communications, control and all other details required for complete understanding.

(2) To produce uniform terminology.

(3) To secure correct estimates of the productivity and efficiency of the various methods.

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ENCLOSURE

~~TOP SECRET~~
CIG [REDACTED]

— 3 —

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(4) To appraise the availability of trained and qualified personnel.

(5) To appraise the facilities of separate departments or permanent agencies for conducting various phases of clandestine operations, either separately or jointly.

(6) To determine whether particular phases of clandestine operations may be performed more efficiently as central services.

(7) To prepare recommendations for submission to the National Intelligence Authority.

4. a. The Central Planning Staff, C.I.G., will conduct the survey. It will be authorized to call for personnel indicated in paragraph 5, below, to appear and give such oral or written reports as may be required for purposes of the survey. It will also have full access to the studies and recommendations of the committee established to survey SSU activities, and will be authorized to secure additional pertinent information from members of that committee.

b. The Director of the Federal Bureau of Investigation will appoint a representative to serve as an expert consultant with the Central Planning Staff for the purposes of this survey.

5. Each member of the Intelligence Advisory Board will designate a representative to arrange details with the Central Planning Staff, including furnishing the C.I.G. a list of personnel authorized to give information for purposes of the survey. This list will include available persons who are now familiar, or who during the war have been familiar, with the actual operating details of the clandestine methods used. These personnel will be instructed that they are to furnish all information which the Central Planning Staff requires for purposes of the survey. They will be authorized to make suggestions and express opinions, carefully distinguishing between personal views and official views of departments or agencies. They will also be authorized to suggest the names of additional personnel who may be able to throw light on the matters considered.

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ENCLOSURE

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CIG [REDACTED]

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6. The Central Planning Staff will submit its findings, conclusions, and recommendations to the Director of Central Intelligence. He will then submit appropriate recommendations to the National Intelligence Authority, after concurrence or comment by the Intelligence Advisory Board.

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ENCLOSURE

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5 March 1946

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MEMORANDUM FOR [REDACTED]SUBJECT: Survey of Facilities for Collecting Foreign Intelligence
Information by Clandestine Methods

I have read your memorandum of 1 March 1946 to Admiral Souers on the above subject. Several suggestions come to mind:

1. That the directive be delayed until report of the ad hoc committee studying SSU is received. It is possible that recommendations might be made to set up an agency to perform many of the functions covered by your suggested directive. We would thus be in a position to define the scope of objectives of the study more accurately.

2. If the report of the ad hoc committee on SSU recommends the establishment of a separate agency under the direction of CIG, the projected study might well be in the nature of a directive to the agency and provide for the coordination or amalgamation of the services now performed by other agencies engaged in related operations.

3. I have been informed by my former officers of OSS that studies have been made by them outlining the projected functions for peacetime operations of such an organization, and these should be available in the OSS files.

4. When the study is made, I would suggest that some of the following former officials of OSS who have had positions of responsibility in that organization and who have prepared, or collaborated in the preparation of the studies for peacetime SIS programs might well be called to advise the committee. They are:

Mr. Frank Wisner, of Carter, Ledyard & Milburn, NYC
Colonel William Jackson, of the same firm
Mr. David Bruce, Washington, D. C.
Mr. Baxter, President of Williams College, who headed SIS operations during the war
Dr. William Langer, Harvard University
Dr. Robert Blum, associated with J. H. Whitney, in Radio City, NYC

DOC	REV DATE	2/04/50	BY	018995
ORIG COMP	10	CPI	34	TYPE
ORIG CLASS	1	PAGES	1	REV CLASS
JUST	22	NEXT REV	2010	AUTH: BR 10-2

KINGMAN DOUGLASS
Acting Deputy Director, CIG

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OFFICE OF THE DIRECTOR
WASHINGTON, D. C.~~TOP SECRET~~

1 March 1946

MEMORANDUM FOR ADMIRAL SOUERS

SUBJECT: Survey of Facilities for Collecting Foreign Intelligence
Information by Clandestine Methods

1. Enclosed memorandum, above subject, is submitted for your approval. Three points should be especially noted:

a. The Director of FBI is included as a member of the Advisory Board, not only to consider the ultimate result of this survey, but also at the start to act on this initial paper. This is proper, since the survey will include facilities of the FBI.

b. Paragraph 4 b of the proposed directive provides that the Director of FBI will appoint a representative to serve as an expert consultant for the Planning Staff during the conduct of the survey. This is considered necessary, since otherwise no individual having the FBI point of view would participate in the survey. The designation of this representative as "expert consultant" establishes a useful precedent, whereby outside agencies may be well represented in CIG surveys, without having a member actually assigned to the Central Planning Staff.

c. The Planning Staff intends to notify [REDACTED] of each meeting so that, if desired, they may attend as observers, and participate in the questions and discussion.

Captain, USN
Acting Chief, Central Planning Staff

1 Enclosure:
C.I.G. [REDACTED]

DOC	REV DATE	21/04/80	BY	018995
ORIG COMP	10	GPI	34	TYPE 02
ORIG CLASS	1	PAGES	14	REV CLASS C
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C.I.G.

5 March 1946

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CENTRAL INTELLIGENCE GROUP

MEMORANDUM BY THE DIRECTOR OF CENTRAL INTELLIGENCE

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Survey of Facilities for Collecting Foreign Intelligence Information by Clandestine Methods.

25X1A

Memorandum by the Director of Central Intelligence

Reference: a. C.I.G. Directive [redacted] b. N.I.A. Directives Nos. 1 and 2

1. By C.I.G. Directive [redacted] an ad hoc committee was established to study ~~the~~ ^{the} facilities, resources, and operations, and to submit recommendations.

Pursuant to paragraph 4 b of N.I.A. Directive No. 2, it is now necessary to initiate a broad survey of all existing facilities for the collection of foreign intelligence information by clandestine methods. This long-range project should receive high priority. The Central Planning Staff does not yet have sufficient personnel to conduct the survey, but the necessary personnel were included in the personnel requisition for the Central Planning Staff submitted to the four permanent members of the ^{Intelligence} Advisory Board on 26 February.

2. A directive making necessary provisions for the survey should be published without delay. Conduct of the survey should begin as soon as sufficient personnel are provided, ~~in compliance with the 26 February requisition.~~

3. The proper Intelligence Advisory Board for this survey includes the Director of the Federal Bureau of Investigation, who ^{has been invited} ~~is hereby invited~~ to sit as a member, ^{and has accepted} in addition to the permanent members.

4. Paragraph 3 of N.I.A. Directive No. 1 provides a procedure by which the necessary directive can be published and carried out by unanimous approval of the Director of Central Intelligence and the Intelligence Advisory Board, without ^{action} ~~reference to~~ the National Intelligence Authority.

5. Inclosed is a draft directive, making necessary provisions for the survey. If all members of the ^{Intelligence} Advisory Board concur in the draft without substantial change, a meeting will not be necessary. It is recommended that the directive be approved, and that each member of the ^{Intelligence} Advisory Board arrange for necessary implementation by his ^{agency} ~~department~~.

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SIDNEY W. SOUERS
Director

1 Encl.

Memo by Director of Central Intelligence,
above subject

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C.I.G. DIRECTIVE NO.

SURVEY OF FACILITIES FOR COLLECTING FOREIGN
INTELLIGENCE INFORMATION BY CLANDESTINE METHODS

25X1A

Memorandum by the Director of Central Intelligence,
with the Unanimous Concurrence
of the Intelligence Advisory Board

25X1A

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b. N.I.A. Directive No. 2*

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- (4) To appraise the availability of trained and qualified personnel.
- (5) To appraise the facilities of separate departments or permanent agencies for conducting various phases of clandestine operations, either separately or jointly.

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(6) To determine whether particular phases of clandestine operations may be performed more efficiently as central services.

(7) To prepare recommendations for submission to the National Intelligence Authority.

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^{b.} ^{Intelligence} 5. Each member of the Advisory Board will designate a representative to arrange details with the Central Planning Staff, ^{including furnishing} and will furnish the C.I.G. a list of personnel authorized to give information for purposes of the survey. This list will include available persons who are now familiar, or who during the war have been familiar, with the actual operating details of the clandestine methods used. These personnel will be instructed that they are to furnish all information which the ^{Central} Planning Staff requires for purposes of the survey. They will be authorized to make suggestions and express opinions, carefully distinguishing between personal views and official views of departments or agencies. They will also be authorized to suggest the names of additional personnel who may be able to throw light on the matters considered.

^{Central} 6. The Planning Staff will submit its findings, conclusions, and recommendations to the Director of Central Intelligence. He will then submit appropriate recommendations to the National Intelligence Authority, after ^{or comment} ~~comment or~~ concurrence by the Intelligence Advisory Board.

→ b. ^{H March, 1946.} The Director of the Federal Bureau of Investigation will appoint a representative to serve as an expert consultant ^{with} for the Central Planning Staff for the purposes of this survey.

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